COMMITTEE REPORT

Date: 2 May 2013 **Ward:** Fishergate

Team: Householder and **Parish:** Fishergate Planning

Small Scale Team Panel

Reference: 13/00657/FUL

Application at: 18 Alma Grove York YO10 4DH

For: Single storey rear extension (resubmission)

By: Mrs Dorothy Evans **Application Type:** Full Application

Target Date: 16 May 2013

Recommendation: Householder Approval

1.0 PROPOSAL

- 1.1 This application seeks permission for the erection of a pitched roof rear/side extension to provide additional living space. A matching brick and tile construction is proposed. An existing lean-to conservatory-style structure will be removed. This application forms an amendment, further to the recently refused scheme, as mentioned below.
- 1.2 This end terraced dwelling is sited within a group of residential dwellings located around a square, included within the Fishergate Conservation Area, due to their architectural and social interest.
- 1.3 This application is brought to Committee for a decision due to the applicant being an employee of City of York Council

RFI EVANT SITE HISTORY

- 1.4 Application No. 12/03547/FUL Single storey part flat/ part pitched roof rear and side extension. Refused 11.02.2013 by virtue of its excessive size, scale and proximity to the boundary, and the loss of light, overshadowing and unduly oppressive and overbearing impact that would result in undue loss of amenity to residents at No. 17 Alma Grove.
- 1.5 Application No. 06/01440/FUL Single storey pitched roof extension to side and rear. Approved 31.08.2006
- 1.6 Application No. 05/02724/FUL Two storey pitched roof side extension and single storey rear extension. Refused 07.04.2006. Due to harm to neighbouring amenity and design

Page 1 of 7

2.0 POLICY CONTEXT

2.1 Development Plan Allocation:

Conservation Area GMS Constraints: Fulford Road CONF

City Boundary GMS Constraints: York City Boundary 0001

DC Area Teams GMS Constraints: East Area (1) 0003

2.2 Policies:

CYGP1 - Design

CYH7 - Residential extensions

CYHE3 - Conservation Areas

3.0 CONSULTATIONS

INTERNAL

3.1 None

EXTERNAL

FISHERGATE PLANNING PANEL

3.2 No reply received up to date of writing. Any subsequent comments received will be reported.

RESPONSE TO NEIGHBOUR NOTIFICATION (CONSULTATION PERIOD EXPIRES 26.04.2013)

3.3 No reply received up to date of writing. Any subsequent comments received will be reported

4.0 APPRAISAL

- 4.1 Key Issues:
- Visual impact on the dwelling and the character and appearance of the surrounding conservation area;
- Impact on neighbouring amenity

Page 2 of 7

POLICY CONTEXT

- 4.2 The relevant development plan is The City of York Council Draft Deposit Local Plan, which was placed on Deposit in 1998. Reflecting points made two later sets of pre inquiry changes (PICs) were published in 1999. The Public Local Inquiry started in 1999 but was suspended by the Inspector for further work to be done on the Green Belt. A Third Set of Changes addressing this further work was placed on deposit in 2003. Subsequently a fourth set of changes have been drafted and approved by Full Council on 12th April 2005 for the purpose of making Development Control Decisions, on the advice of the GOYH
- 4.3 The National Planning Policy Framework 2012 (NPPF) sets out the Government's overarching planning policies. At its heart is a presumption in favour of sustainable development. The framework states that the Government attaches great importance to the design of the built environment. Good design is a key aspect of sustainable development, is indivisible from good planning, and should contribute positively to making places better for people. One of 12 principles set out in paragraph 17 is that planning should always seek to secure high quality design and a good standard of amenity for all existing and future occupants of land and buildings.
- 4.4 Paragraph 187 states that Local Planning Authorities should look for solutions rather than problems and decision takers at every level should seek to approve applications for sustainable development where possible. The NPPF states that there are three dimensions to sustainable development an economic role, a social role and an environmental role. In considering proposals for new or improved residential accommodation, the benefits from meeting peoples housing needs and promoting the economy will be balanced against any negative impacts on the environment and neighbours' living conditions.
- 4.5 The Development Control Local Plan was approved for Development Control purposes in April 2005; its policies are material considerations although it is considered that their weight is limited except where in accordance with the content of the NPPF.
- 4.6 NATIONAL PLANNING POLICY FRAMEWORK (NPPF), MARCH 2012, CHAPTER 12, PARAGRAPH 132 states that considering the impact of a proposed development on the significance of a designated heritage asset, great weight should be given to the asset's conservation. The more important the asset, the greater the weight should be. Significance can be harmed by or lost through alteration or destruction of the heritage asset or development within its setting.

Page 3 of 7

- 4.7 NATIONAL PLANNING POLICY FRAMEWORK (NPPF) MARCH 2012, CHAPTER 12 PARAGRAPH 134 states that where a development proposal will lead to less than substantial harm to the significance of a heritage asset, this harm should be weighed against the public benefits of the proposal, including securing its optimum viable use.
- 4.8 DEVELOPMENT CONTROL LOCAL PLAN POLICY CYH7 states that residential extensions will be permitted where (i) the design and materials are sympathetic to the main dwelling and the locality (ii) the design and scale are appropriate to the main building (iii) there is no adverse effect upon the amenities of neighbours.
- 4.9 DEVELOPMENT CONTROL LOCAL PLAN POLICY CYGP1 states that development proposals will be expected to (i) respect or enhance the local environment, (ii) be of a density, layout, scale, mass and design that is compatible with neighbouring buildings, spaces and the character of the area using appropriate building materials; (iii) avoid the loss of open spaces, important gaps within development, vegetation, water features and other features that contribute to the quality of the local environment; (iv) retain, enhance and/or create urban spaces, public views, skyline, landmarks and other townscape features which make a significant contribution to the character of the area, and take opportunities to reveal such features to public view; and (v) ensure that residents living nearby are not unduly affected by noise, disturbance, overlooking, overshadowing or dominated by overbearing structures.
- 4.10 DEVELOPMENT CONTROL LOCAL PLAN POLICY CYHE3 of the Development Control Local Plan states that within Conservation Areas, proposals for external alterations will only be permitted where there is no adverse effect on the character and appearance of the area.
- 4.11 Supplementary Planning Guidance 'A Guide to Extensions and Alterations to Private Dwelling Houses' March 2001 states that (1.12) Good design and a scale of development that respects the original dwelling and established pattern of development are essential to making a quality extension. An extension in the style of the existing dwelling is likely to be the most acceptable.

ASSESSMENT

IMPACT UPON THE APPEARANCE OF THE DWELLING AND SURROUNDING CONSERVATION AREA

4.12 When determining planning applications within conservation areas, the Council is under a statutory duty to consider the desirability of preserving or enhancing the character and appearance of the area.

Page 4 of 7

In this particular case, matching materials and fenestration are proposed, with all the existing upvc windows being replaced with timber, and all proposed windows also being of timber construction and of a more traditional design than those existing. Being sited largely to the rear of the site, the extension will not be overly visible to public view. The extension will also project to the side of the existing dwelling incorporating a monopitch roof, and being in line with the rear elevation will not be overly visually prominent. The existing hedge to the side along the common boundary with No. 19 Alma Grove will provide an element of screening. On this basis the proposal is considered to preserve the character and appearance of the Conservation Area.

4.13 Adequate amenity space will remain within the side garden area, along with cycle parking provision in the existing detached garage together with adequate refuse storage area.

IMPACT UPON NEIGHBOURING AMENITY

- 4.14 Further to recent refusal of planning permission, as mentioned above, this scheme has been reduced in footprint and height, in order to address the impact on amenity upon adjacent residents at No. 17 Alma Grove. No change in site circumstances has occurred since the previous submission. The extension is now proposed to be set off this common side boundary with No. 17 Alma Grove by approx. 1.8 metres, further to the removal of a utility area from the scheme. The pitch of the roof has been reduced, in order to reduce the overall height and the rear projection has also been reduced by approx. 0.25 metres. Taking the above into account, it is considered that the application has been amended sufficiently enough to overcome the previous concerns, and is now not considered to cause significant harm to these neighbouring residents, further to loss of outlook; light or overshadowing.
- 4.15 The scheme approved in 2006, referred above, included a single storey pitched roof rear extension. This projected to the rear by approx. 4.5 metres along the common boundary with No. 17 Alma Grove and incorporated a pitched roof; with an eaves height of 2.7 metres. A 1.8 metre high fence is currently sited along the common boundary along with the existing conservatory-style structure which would be removed.
- 4.16 No windows are now proposed within the rear elevation and, the high level of the proposed rear rooflights will avoid loss of privacy to neighbours. Some overshadowing to the rear yard of No. 18 Levisham Street may occur, although the hipped design of the roof and relatively modest height will help to mitigate this, and the separation distance of approx. 8.7 metres between the extension and the rear elevation of this neighbouring dwelling is considered adequate to avoid significant loss of outlook.

Page 5 of 7

4.17 Sufficient separation space and boundary treatment is in place to avoid any loss of amenity to residents at 19 Alma Grove and also to 20 and 22 Levisham Street.

5.0 CONCLUSION

5.1 It is considered that the proposal would not be unduly harmful to the living conditions of nearby neighbours or the character or appearance of the dwelling within the surrounding conservation area. Approval is recommended.

6.0 RECOMMENDATION: Householder Approval

- 1 TIME2 Development start within three years -
- 2 VISQ1 Matching materials -
- 3 The development hereby permitted shall be carried out in accordance with the following plans:-

098_AL(0)005 Rev B; 098_AL(0) 006 Rev B; 098_AL(0) 007 Rev B; 098_AL(0)008 Rev B; 098AL(0)0010 Rev B; 098 AL(0)0011 Rev B

Reason: For the avoidance of doubt and to ensure that the development is carried out only as approved by the Local Planning Authority.

7.0 INFORMATIVES: Notes to Applicant

1. REASON FOR APPROVAL

In the opinion of the Local Planning Authority the proposal, subject to the conditions listed above, would not cause undue harm to interests of acknowledged importance, with particular reference to the impact on the residential amenity of neighbours or the impact upon the Conservation Area. As such the proposal complies with Policies H7, HE3 and GP1 of the City of York Development Control Local Plan; Paras 132 and 134 of the National Planning Policy Framework and City of York Supplementary Planning Guidance to Householders (Approved March 2001)

2. STATEMENT OF THE COUNCIL'S POSITIVE AND PROACTIVE APPROACH

In considering the application, The Local Planning Authority has implemented the requirements set out within the National Planning Policy Framework (paragraphs 186 and 187) and having taken account of all relevant national guidance and local policies, considers the proposal to be satisfactory.

Page 6 of 7

For this reason, no amendments were sought during the processing of the application, and it was not necessary to work with the applicant/agent in order to achieve a positive outcome.

Contact details:

Author: Carolyn Howarth Development Management Assistant

Tel No: 01904 552405

Application Reference Number: 13/00657/FUL Page 7 of 7

Item No: 4e